

1 Modelling Hospital Functional Performance Under Surge 2 Conditions—The Application of FRAM and RAM

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6 **Abstract.** Nonlinear models for understanding complex socio-technical
7 processes have not been fully adopted in the examination of hospitals' functional
8 performance when managing the effects of disruptive events. In the literature,
9 researchers have focused on the various dimensions of hospital functional
10 performance (HFP) using different methods. However, they have not sufficiently
11 addressed the inherent behaviours of systems that diminish the efficiency and
12 effectiveness of HFP when operating under different protocols. The current paper
13 aims to identify the pathway through which functional variabilities may
14 propagate throughout the system when dealing with medical surge. To achieve
15 this objective, the application of the functional resonance analysis method
16 (FRAM) is integrated with the application of the resilience analysis matrix
17 (RAM) to analyse HFP. The results identify 23 couplings in 153 interactions
18 between 29 functions that have the potential to affect overall HFP. The approach
19 of this research has revealed how managing the variability of certain interactions
20 can enhance the efficiency and effectiveness of HFP in dealing with disruptive
21 events.

22 **Keywords:** hospital functional performance, resilience, functional resonance
23 analysis method.

24 1 Introduction

25 The continuity of hospital functional performance (HFP) is a significant public health
26 concern in every society. Further, given that hospitals are one of the frontline services
27 that deal with disruptive events, the resilience of HFP and maintaining the delivery of
28 their primary services during disruptive events is a priority. As a complex socio-
29 technical system, a hospital's performance can be affected by fluctuations of different
30 types of individual functions (e.g. mechanical, human, organisational, technological)
31 that are essential for its continuous operation. A combination of performance
32 variabilities can accumulate over time and lead to system failure (i.e. accidents). The
33 outcome of a combination performance variabilities can be observed as the occurrence
34 of accidents in the absence of any major technological failure [1]. Therefore, it is critical
35 to understand how functional performance variability can affect overall HFP.

36 The general purpose of the functional resonance analysis method (FRAM) is to
37 assess every system's work-as-done (WAD) rather than its work-as-imagined (WAI).

38 In FRAM, the complexity and social factors involve the interfaces between adaptable
39 human agents and technology, coupling and dependence effects, nonlinear
40 dependencies between subsystems, and functional performance variability [2]. FRAM
41 can be used as a technique of system-accident investigation and as a risk-assessment
42 method to inform and design activities for large distributed systems. The literature has
43 shown the application of FRAM in the healthcare sector to be useful, and this method
44 has been used to examine the hidden dynamics that can affect the delivery of services.
45 The following lists the principal points of focus of this literature:

- 46 • identifying and managing emerging risks and opportunities [3-9]
- 47 • enhancing healthcare personnel, and staff performance capability under
48 different conditions [10]
- 49 • allocating different types of resources to enhance the system's thresholds and
50 enlarge its buffering capacity [11]
- 51 • implementing guidelines in the healthcare organisation [5,12]; and
- 52 • enhancing the efficiency of everyday processes [13].

53 Despite the above attempts, the available research seems to have been reluctant to
54 highlight the criticality of certain functions to the overall workflow of a hospital, and
55 how a stress or disruption to these functions can affect their performance. The lack of
56 clarity about critical couplings between functions often results from the complexity of
57 the FRAM representation. However, understanding these couplings and the importance
58 of individual functions can help hospital management to understand which functions
59 within the hospital's workflow are critical for continuous operation even under surge
60 conditions. Hollnagel [14] suggest the following steps for developing a FRAM model:

- 61 1. definition of the purpose of the analysis (identifying whether the purpose of
62 the modelling is to perform an accident investigation or a risk/safety
63 assessment)
- 64 2. identification of system's functions (identifying the activities that must be
65 performed to produce a certain output)
- 66 3. description of function (identifying six aspects a function needs to produce its
67 outcome described in terms of input, output, time, precondition, resource,
68 control)
- 69 4. identification of potential variability of functions (evaluating the possibility of
70 a function's output varying in isolation from the rest of the system)
- 71 5. analysis of aggregated variability (analysing how the system reacts when
72 dealing with functional variability under certain instantiations to produce a
73 certain output).

74 To address the inherent limitation of FRAM (i.e. the complexity of its
75 representation), Lundberg and Woltjer [15] developed a tool based on the resilience
76 analysis matrix (RAM) to support the traditional FRAM approach. RAM is proposed
77 to aid the evaluation of a system in relation to safety and resilience. The following lists
78 the general idea behind RAM [4]:

- 79 • revealing hidden patterns and functional interdependencies
- 80 • providing an analytical overview of the complex system under examination
- 81 • uncovering instantiations and differences between WAD and WAI
- 82 • illustrating emergent properties of the system's resilience.

83 Based on the application of RAM, Patriarca et al. [16] developed a supporting tool,
84 called 'myFRAM'. The integration of these two approaches provides the opportunity
85 to track the potential pathways through which functional variability can either be
86 dampened or amplified. Patriarca et al. [17] used the integration of RAM and FRAM
87 to examine the couplings among the functions. Such integration makes it possible to
88 focus on the impact of certain system couplings and functions on each other [15,17]
89 rather than dealing with FRAM visual presentation. Therefore, the aim of the current
90 research is to identify the functions that are critical for maintaining HFP when dealing
91 with abnormal conditions in which a hospital might be performing under the activation
92 of its surge procedures, rather than performing business as usual. This aim is achieved
93 by modelling the process of patient flow (from registration to discharge) within an
94 emergency department (ED).

95 **2 Methodology**

96 This research took certain steps to collect the data necessary for developing the
97 FRAM model to represent HFP in the process of patient flow from registration to
98 discharge in the ED. The data collection began by reviewing and analysing documents.
99 The analysis outcome was the identification of the functions that represent the general
100 flow of patients, flow of data and resources, and the essential functions for transition
101 to, and operation under surge protocols. The primary identified functions and their
102 relative aspects were then finalised in an interview with disaster-management experts
103 to merge and simplify the primary model. The primary model was then presented to
104 disaster and emergency experts to conduct the case study. The experts were asked to
105 identify missing links and functions that were believed critical for the system's
106 successful operation. Finally, the normal and expected variability of each function's
107 output in relation to its precision and timing were evaluated by the experts. Through
108 employing RAM, the potential effect of variabilities in the upstream functions on their
109 downstream functions were identified and analysed.

110 **3 Results**

111 Developed from the document analysis and rounds of interviews with the experts in
112 disaster and emergency management, 29 functions (presented in Table 1) were selected
113 for developing the FRAM model. Further, Fig. 1. presents a typical FRAM function
114 and its couplings. The aspects of these functions interact via 171 couplings. As stated,
115 the purpose of identifying these functions is to investigate how HFP can be affected if
116 a surge protocol is triggered. Therefore, the FRAM model involves key functions in the
117 general pathway of hospital patient flow (from registration to discharge) and their
118 supporting activities, policies and utilities (e.g. power supplies, water supply), as well
119 as the performance of the hospital's external alliances. It is important to note that the
120 identified functions can be broken down into smaller functions. However, this
121 breakdown was considered to be outside the scope of this research. After identifying
122 the functions, the potential sources of variability of each function were identified

123 through assessment of the deviation of each output's (WAD) from its expected output
 124 (WAD).

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Table 1. List of FRAM Functions

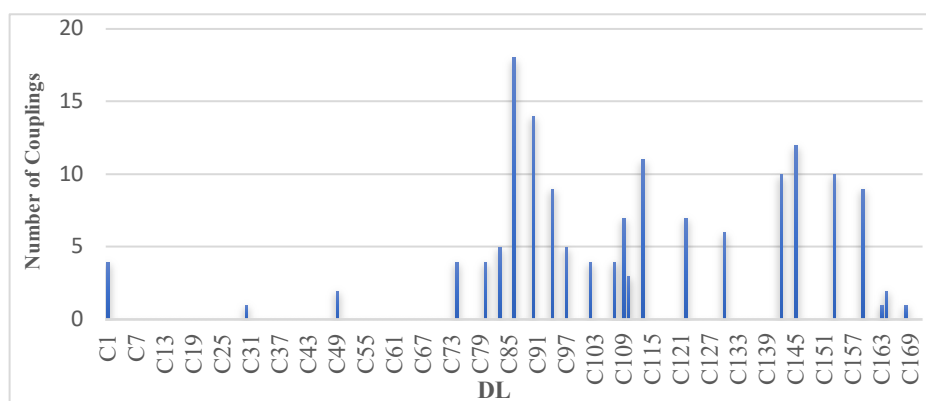
#	Function	#	Function	#	Function
1	Triage, Assessment and Streaming	11	Number of Available Beds	21	Reassessing and Prioritising Surge Patient Flow
2	Early Treatment and Fast Track	12	Maintaining Water Supply	22	Direct Medical Surge Tactical Operations (Leadership)
3	Acute Care	13	Maintaining Medical Gas Supply	23	Procedures to Execute the Surge Plans
4	Inpatient Ward Admission	14	Maintaining Hospital Spatial Capacity	24	Activating Medical Surge Capacity
5	Discharge	15	Availability of Emergency Plans	25	Implementing Surge Staffing Procedures
6	Bed Management	16	Performing Emergency Trainings and Drills	26	Assessing, Tracking and Deploying Extra Assets and Resources
7	Accessing Patients' Clinical History	17	Establishing Disaster Cooperation Mechanism	27	Emergency Triage and Pre-hospital Treatment
8	Performing Maintenance	18	Reporting from External Agents	28	Emergency Operation Centre Management
9	Maintaining Information/Communication System	19	Assessing the Nature and Scope of the Event	29	Medical Supplies Management, Distribution and Logistics
10	Maintaining Power Supply	20	Sharing Information, Assessing and Updating		

Reassessing and prioritising surge patient flow	Description	<i>Review triaging of all in-patients and transfer/discharge patients with lower priority</i>	
	Aspects	Description of the Aspect	UF Function's Name
	Input	<i>Expected number of casualties exceeds the hospital capacity</i>	<i>Assess the Nature and Scope of the Event</i>
	Precondition	<i>Execution of the surge plans</i>	<i>Procedures to execute the Surge Plans</i>
	Resource	<i>Having agreements for medical facilities and equipment</i>	<i>Establish Disaster Cooperation Mechanism</i>
		<i>Availability of the Information/Communication System</i>	<i>Maintaining Information / Communication System</i>
	Control	<i>Supplying Power</i>	<i>Maintaining Power Supply</i>
		<i>Calculated number of Available Beds</i>	<i>Number of Available Beds</i>
		<i>Transition from pre-event bed utilization to access surge capabilities and Adding surge beds.</i>	<i>Activate Medical Surge Capacity</i>
	Output	<i>Available Surge Plans</i>	<i>Availability of Emergency Plans</i>
Downstream Couplings	<i>Prioritisation of available beds</i>		
	<i>Triage, Assessing and Streaming (C9), Early Treatment (C25), Acute Care (C43), Inpatient Ward Admission (C62), Discharge (C73), Direct Medical Surge Tactical Operations (Leadership)(C137), Activating Medical Surge Capacity (C149)</i>		

Fig. 1. Example of a Function and its Connections to UFs

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128 In contrast to the analysis of FRAM's traditional representation, the FRAM model
 129 was analysed using the application of RAM. The integration of RAM and FRAM
 130 helped to highlight the relationships among the couplings of functions rather than
 131 simply identifying the functional interactions [15]. Thus, the study was able to identify
 132 the relationships among the functions through which functional resonance can cascade.
 133 After identifying these relationships, by using myFRAM, a 171*171 RAM matrix was
 134 generated based on the couplings of functions, and the potential variability of each
 135 coupling was identified in relation to the timing of generating the output and the quality
 136 of the output.



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Fig. 2. Representation of DL generated by RAM

139 Based on the generated RAM, the number of critical couplings generated by each
 140 upstream function is identified. The functions of Maintaining Power Supply and
 141 Maintaining Information/Communication System have the highest number of outputs
 142 and therefore the greatest effect on the overall HFP. The following functions have the
 143 next-greatest effect on the overall HFP: Number of Available Beds; Procedures to
 144 Execute Surge Plans; Activating Medical Surge Capacity; Implementing Surge Staffing
 145 Procedures; Availability of Emergency Plans; Sharing Information, Assessing and
 146 Updating; Assessing, Tracking and Deploying Extra Assets and Resources. Fig. 2
 147 presents the downstream link (DL) index (i.e. the index that considers number of DLs).
 148 The higher the value of the DL, the higher the potential of the system being affected by
 149 variability in the generated output. C86=18 (Performing Maintenance and Maintaining
 150 Information/Communication System) have the highest DL value; followed by C90=14
 151 (Performing Maintenance and Maintaining Power Supply); C113=11 (Notification
 152 from Internal and External Stakeholders); C142,145,153=10 (Activating Procedures to
 153 Execute Surge Plans through Leadership, and Executing Surge Plans) and C94,159=9
 154 (Available Beds Notification and Executing Surge Plans). Based on the generated
 155 matrix of couplings, the critical flow of tasks in the hospital is identified, as visually
 156 represented in Fig. 3. It is important to note that the model presented in Fig. 3 is only a
 157 representation of the potential sources of variability in the HFP via the application of
 158 RAM. The highlighted functions represent certain couplings among functions that
 159 functional variability may cascade through them.

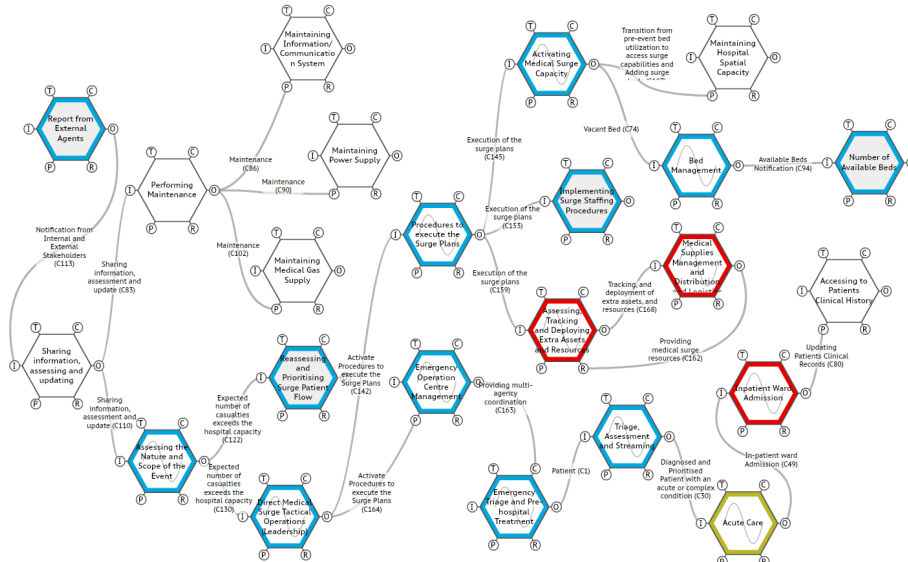


Fig. 3. Critical pathway of the hospital task flow under a surge condition

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162 4 Discussion

163 The approach to examining HFP used in this study can highlight the areas on which
 164 decision makers must focus to enhance the effectiveness and efficiency of their
 165 protocols, policies, guidelines and practices, as well as of their resource allocation. This
 166 paper considers hospital's patient flow as a series of foreground functions getting
 167 supported by various types of background functions (technical, organizational,
 168 external). As shown in Fig. 2, the integration of two approaches of RAM and FRAM,
 169 highlighted which couplings have the greatest effect on the HFP resilience and those
 170 couplings potential effect on the performance of their downstream functions. Thus,
 171 using RAM can support FRAM by providing a better understanding the effect of each
 172 coupling on the entire system.

173 The other contribution of this study is the identification of the pathway through
 174 which functional variability can spread through specific couplings. The findings
 175 suggest that in HFP, information sharing throughout the system, performing technical
 176 maintenance, the availability of efficient procedures for implementing a surge plan, and
 177 directing surge tactical operations play a critical role when managing function
 178 variability. These findings are in line with a previous publication by the same authors
 179 [18], using a different modelling technique, which highlights the direct and indirect
 180 effects of leadership and procedures for executing surge plans on hospital surge
 181 capacity and cooperation. Further, these finding also shed light on the importance of
 182 the contextual factors that are involved in the implementation of particular efforts [7].
 183 In addition, the findings highlight the importance of increasing the buffering capacity
 184 of functions that may generate variability due to lack a of resources and enhancing the
 185 ability for self-organisation of these functions (e.g. adding vacant beds, providing extra

186 assets and resources) [11]. The use of RAM and its representation provided a new
187 perspective on HFP and surge procedures. This perspective can help decision and
188 policy makers to identify possible risks that propagate function variability and the
189 existing buffers that can decrease generated variability in their upstream functions.
190 Future studies should address the extent of the effect of the identified couplings on
191 downstream functions and how they deal with the variability imposed by their upstream
192 functions.

193 **5 Conclusions**

194 This paper examines HFP during events in which a hospital must perform under surge
195 conditions. It also examines a socio-technical systems' behaviour when dealing with
196 undesirable changes in the internal or external environment, and how those changes can
197 affect their productivity and quality of services. Using FRAM as the method of
198 modelling and analysis allowed identification of functions and parameters that can
199 affect overall HFP. By focusing on a hospital system, the research identified the
200 couplings that influence a hospital's primary services while operating under conditions
201 that trigger surge protocols. Through description of the interactions among the different
202 functions of the HFP and the potential effect of each function on overall performance,
203 FRAM provided new insight into HFP. Further, the integration of the applications of
204 FRAM and RAM provided a method that enabled the complex representation of
205 traditional FRAM to be simplified. This approach can be used to highlight different
206 pathways via which hospital functions generate outputs. The use of RAM translated
207 FRAM's visual representation into a matrix that enabled the simplification and
208 identification of functional interdependencies, and the visualisation of the resilience of
209 HFP. This study shed lights on the functions that can impose risk of generating
210 emergent outcomes, and on the system's buffering capacity. Through identifying the
211 functions that can reduce emergent, decision makers and disaster-management teams
212 can identify the thresholds and buffering capacities embedded into the hospital's
213 system. The perspective offered in this paper can help disaster-management teams to
214 effectively target different tasks that can generate emergent via their performance
215 variabilities and enhance the buffering capacity of a system. Future research plans to
216 examine the effect of different couplings on downstream functions to assess the hidden
217 interactions among functions via scenario analysis.

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